USAF Management and Oversight of Acquisition of Services Process (MOASP)

Mr. Frank Davis
AFPEO/SV
30 Jul 2003

U.S. AIR FORCE

Agenda

- MOASP Applicability
- Review Thresholds
- Overview
- Designated Official Duties
- Decision Points
- Reviews
- Statute – OSD - MOASP

MOASP Applicability

- Any Acquisition Over the Simplified Acquisition Threshold That Is Not a Product
- Includes Services in Other Portfolios, CLS, R&D Efforts, FFRDC's, A&AS and Other "DAC/Other Contracting" Programs
- Few Exceptions:
  - NAF Services, Construction, A-E, and Housing/Utilities Privatization

Review Thresholds

U.S. AIR FORCE

- OSD → Efforts > $2B; Special Interest
- AFAE (Delegated to AFPEO) → Efforts > $500M; Special Interest
- AFPEO → PEO Designated Weapon System; Other Service Efforts > $100M; A-76 Studies = or > 300 Total Positions; Special Interest
- MAJCOM → Efforts > $100K

U.S. AIR FORCE

MOASP Overview

- MOASP Approved by OSD 7 February 2003; AFAE Implementation Letter 3 June 2003
- Implements PL 107-107, Section 801(d), NDAA FY02
- Establishes Designated Official (DO) and Duties
  - Provide Central Focus on Services Acquisition
- MAJCOMs Shall Implement Similar Process
  - Specific Triggers Based on Performance Variations Drive Reviews by Higher HQ

U.S. AIR FORCE

MOASP Overview

- Establishes Management Controls & Reviews to Ensure Successful Acquisition of Services
- Management Tools
  - Pre-award – Performance Based Requirements & Determination by DO
  - Post-award – Contract Execution / Program Reviews
    - Performance Measures/Metrics

U.S. AIR FORCE

DO Duties

- Essential Reviews
  - Ensure Appropriate Contract Procedures
  - Establish Procedures for Data Analysis Reporting (Above SAT)
  - Approve Any Task Order/Contract That Is Not Performance-Based (Above SAT)
  - Approve Any Task Order/Contract (Above SAT) Issued Outside DoD

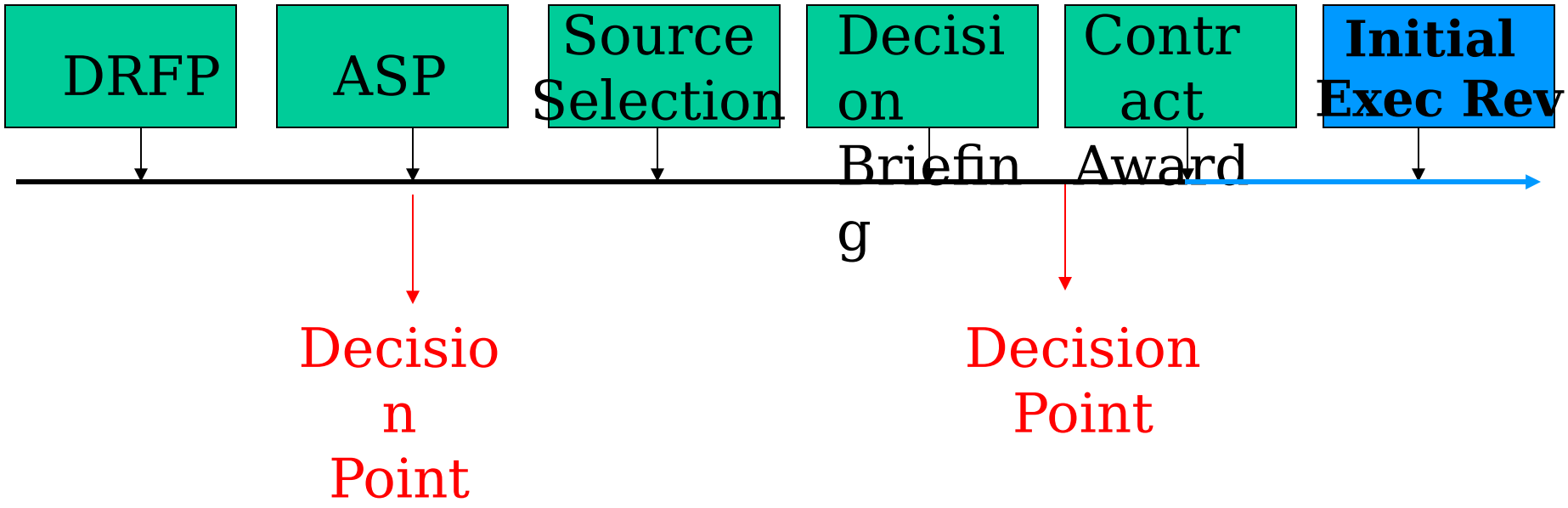
U.S. AIR FORCE

DO Duties

- Approval Decision for All Acquisition Strategies IAW OSD Thresholds
  - Assure Contracts Are Performance-Based
  - Assure Contracts Have Clearly Defined, Measurable Outcomes and Metrics

Decision Points

- DO Must Make Determination That Acquisition Performance-Based



U.S. AIR FORCE

Pre-Award Review

- Draft Acquisition Plan and SOW/PWS Submitted Before Scheduling ASP (AFPEO/SV Portfolio)
- Management Controls
  - Pre-RFP Release: DO Provides Approval of Final Documents, Requirements and Execution Metrics
  - Pre-Award: DO Provides Approval of Contract After Source Selection but Before Award

Initial Execution Review

- Initial Execution Review by DO
  - Completed Within 30 Days of Date Contractor Is Fully Operational
  - Successful Transition
  - Within Estimated Budget
  - Can Be Delegated to Wing Level
- Initial Execution Review by MAJCOM Within 60 Days of Date Contractor Is Fully Operational

< PRINCIPLE – KEEP IT SIMPLE >

Annual Execution Reviews

- All Contracts Reviewed by DO Annually for Execution
  - DO Uses Metrics Established in Contract
- Continued Focus on Post-Award Phase of Contract

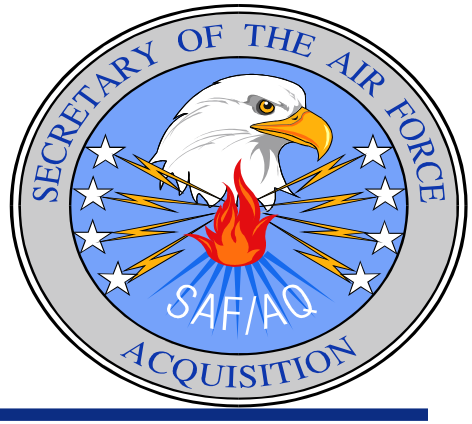
Statute → Policy → Process

Section 801	USD (AT&L)	USAF MOASP
2330 (a) Establish Management Structure, Designated Official, and Thresholds comparable to the Product Structure	Para 4.0 Review process shall create an acquisition strategy approved by the DO, containing metrics, outcomes, and a strategic approach.	Para 2. Establishes AF process, officials, thresholds and requirements for MAJCOM MOASP.
2330 (b) Contracting responsibilities of the DO; Contracts or task orders are in best interest of AF; procured by DoD or outside DoD; analyze data; approve in advance any non performance based contract OR any contract/task order issued outside DoD. Responsibilities are delegable	Para 5.0 USD (AT&L) approves all special interest, all acquisitions greater than or equal to $2B (total planned dollar value); CAE or HCA within component headquarters for those between $.5B & $2B.	Para 3. Applicability – ALL services acquisitions, REGARDLESS OF SOURCE, >$SAT MAJCOM develops a SIMILAR process.
2330 (c) SecDef shall establish & implement management structure. USD (AT&L) shall issue guidance.	Para 3.4. Designated Officials shall establish mandatory procedures	Para 2

Statute → Policy → Process

Section 801	USD (AT&L)	USAF MOASP
2330a.(a) Tracking of purchases – SecDef will establish data collection system to track each purchase > SAT – contract, TO, DO, MIPR, or any other form of interagency agreement	Attachment B Required Data Collection – DD 350 system Para 6.3 Report annually	Method and timing unresolved DD350??
2330a.(b) Data to be collected – Services purchased, value, how, FFP PB, Other PB, Non PB, other agency, competition, and SB, SDB, WOSB	Same	Same
2330(d) Program Review Structure – SecDef shall issue & implement review structure similar to weapon systems. Standard for SPE & OSD review, key decision points, what should be reviewed.	Para 6.0 – Review Acquisition Strategy and metrics. Decision Authority shall approve metrics prior to execution of ANY business instrument that initiates the acquisition (i.e. contract, mipr)	Para 6 – Appr at ASP, Review and approve contract prior to award. Para 7 -Post Award Mgmt Controls – MAJCOM defined, contract specific metrics. Required – 30 day quick look or end of transition, annually thereafter or upon occurrence of a signif variance.

Back-Up Slides



AFFARS Roles

- Head of the Contracting Activity (HCA)
  - Chair Acquisition Strategy Panel (ASP)
  - Approve Acquisition Plan (AP)
  - Source Selection Authority (SSA)
    - Approve Source Selection Plan (SSP)
    - Approve Release of Evaluation Notices and Initiation of Discussions
    - Approve Release of Request for Final Proposal Revision (FPR)
    - Source Selection Decision
  - Clearance Authority
  - Other Approvals/Determinations
  - Award Fee/Term Determining Official (FDO)